

**Transparency Oregon  
Advisory Commission**

**Biennial Report**



**Legislative Fiscal Office  
May 2019**

## TABLE OF CONTENTS

Authority.....	1
Commission Membership.....	1
Background and History .....	1
Website Required Content .....	3
Meeting Activity.....	5
Website Future Enhancements .....	7
Appendix A: Oregon Revised Statutes Related to Transparency .....	A-1
Appendix B: Commission Membership .....	B-1
Appendix C: Website Screen Prints .....	C-1

## **AUTHORITY**

In 2009, the Legislature unanimously passed HB 2500 to create the Oregon transparency website and establish the Transparency Oregon Advisory Commission.

The Oregon transparency website provides annual updates for agency budget, revenue, expenditure, contracts and procurement, state workforce compensation information, performance audits, and benchmarks.

This report fulfills the requirement of the Transparency Oregon Advisory Commission to provide the Legislative Assembly with an update on the status of the website by February 15th of each odd-numbered year. This requirement is codified in ORS 276A.259. The Oregon Revised Statutes relating to the Transparency Oregon Advisory Commission and Oregon transparency website is in Appendix A of this report.

The 2019 report covers enhancements made to the Oregon transparency website during the 2017-19 biennium and identifies possible future enhancements to the website for the next biennium. This is the fifth report made by the Commission.

## **COMMISSION MEMBERSHIP**

The Commission consists of nine members appointed by the Governor, the President of the Senate, the Speaker of the House, the State Chief Information Officer, and the Legislative Fiscal Officer. Membership composition requires a mix of legislators, public members, and state agency representatives. Four of the members are required to be legislators, one each from the majority and minority parties in the Senate and the House, appointed by the President and Speaker, respectively. Two members are required to be from the public with experience in public finance, public relations, measurement of performance outcomes, or technology, one each appointed by the President and the Speaker. The Governor is required to appoint one member from an executive branch agency, and the State Chief Information Officer and Legislative Fiscal Officer are required to each appoint one member.

The term of office of each member is four years, and a member serves at the pleasure of the appointing authority. Before the term of any member expires, the appointing authority is required to appoint a successor whose term begins on the next January 1st. Members can be reappointed. If there is a vacancy, the appointing authority is required to make an appointment that is immediately effective for the remainder of the unexpired term.

A current list of the Commission membership is in Appendix B of this report.

## **BACKGROUND AND HISTORY**

The Transparency Oregon Advisory Commission first met on December 17, 2009. As of this report, the Commission has held eleven meetings: three during the 2009-11 biennium, once during the 2011-13 biennium, twice during the 2013-15 biennium, three during the 2015-17 biennium, and twice during the 2017-19 biennium.

As part of HB 2500, the Department of Administrative Services (DAS) was directed to develop an Oregon transparency website that would provide state budget, revenue, and other financial data and information to the public. State agencies were directed in the measure to provide the information required by DAS only when no additional cost would be incurred and with no reallocation of resources. This basically meant that only existing reports and information contained within existing databases would be used in the creation and update of the website. The measure also specified certain data elements and reports to be included on the website.

In July 2009, DAS initiated work on the website by holding meetings with state agency stakeholders; creating a collaborative workspace for HB 2500 implementation on Oregon GovSpace; holding one-on-one meetings with each primary stakeholder; conducting awareness presentations for agency heads, administrative business services directors, public information officers, and others; and distributing newsletter articles and Exec Net messages. The initial transparency website mockup was prepared in September 2009.

The Commission reviewed this initial website mockup in December 2009 and made several suggestions for changes and improvements to the content on the website. During the period between January and March 2010, DAS released the website and made additional modifications. DAS also established reporting standards with respect to format, content, and timelines and made agreements with agencies for report submission. DAS then continued to work on identifying and implementing improved data entry and classification methods for expenditure information and developed procedures for the annual update of information.

During the 2011 legislative session, four bills were passed that included new requirements for the transparency website:

- HB 2825 added Tax Expenditure reports from the Department of Revenue, Business Oregon, Department of Energy, and the Office of Film and Television.
- HB 2788 required each state agency to post notices of public meetings on the website beginning January 1, 2012.
- HB 3188 required that each county submit a report on lottery funds expenditures, including the amount of moneys received and expended, purpose and use of the moneys, and amounts spent on administration of these funds.
- SB 250 added Education Service Districts to the list of reporting entities to the website.

During the 2012 legislative session, reporting requirements on applications for energy tax credits and grants related to biomass, energy conservation projects, transportation, manufacturing, and renewable energy contributions were added to the website requirements by HB 4079.

During the 2013 legislative session, four bills were passed that included new requirements for the transparency website:

- HB 2370 added links to state agency websites that have public meeting minutes or summaries; links to the Secretary of State website for agency administrative rules; and links to local government websites providing information on revenues, expenditures, and budgets.
- HB 2763 required Business Oregon to post a report on costs and fees for administering the tax credit.

- HB 3035 directed DAS to develop a plan for posting specific information to the website on public contracts from state agencies, school districts and community colleges, and other entities, and report to the Legislature by February 15, 2015.
- HB 3400 directed state agencies to include a description of the percentage of expenditures made inside and outside of Oregon for contract goods or services.

During the 2015 legislative session, three bills were passed that included new requirements for the transparency website:

- SB 515 created a method for user feedback; required information posted regarding public records requests; allowed for notices of local government public meetings; and added an economic development section to the website for information submitted by state agencies responsible for specific economic development programs.
- HB 3099 transferred the duties, functions, and powers related to the transparency website from the Department of Administrative Services to the State Chief Information Officer.
- HB 3125 added information on tax exemptions for qualified machinery and equipment to process grains, bakery, and dairy products from the Department of Agriculture.

During the 2016 legislative session, SB 1565 required that the Department of Revenue submit a report for the transparency website on any exemptions to property taxes granted by a city or county for eligible construction in a rural area.

During the 2017 legislative session, HB 2946 required the transparency website to include links to websites established by semi-independent state agencies and quasi-public entities, public universities, public university statewide programs operated by public universities, Oregon Health and Science University, Oregon Tourism Commission, Oregon Film and Video Office, Travel Information Council, Children’s Trust Fund of Oregon Foundation, Oregon Corrections Enterprises, SAIF Corporation, Oregon Utility Notification Center, and any public corporation created under statute specifically designated as a public corporation, for the purpose of providing transparency related to revenues, expenditures and budgets.

For each annual report, the Office of the State CIO works with executive branch agencies, legislative branch agencies, Judicial Department, Oregon State Lottery, Office of the State Treasurer, education service districts, quasi-public entities, Higher Education Coordinating Commission (which includes community colleges, public universities, and statewide programs operated by public universities), and all 36 Oregon counties. Reports provided on the website are viewable through Excel spreadsheets, plain text, links to existing information system applications, or through the [data.oregon.gov](http://data.oregon.gov) open data portal which is an open data repository providing users the ability to access, search, and download additional public information.

## **WEBSITE REQUIRED CONTENT**

The Department of Administrative Services was directed to design the Oregon transparency website so that any person could view information that is a public record and not exempt from disclosure under the state’s public records laws. DAS complied with this direction, and through its Office of the State Chief Information Officer (CIO) has worked with the Commission to make various changes and enhancements to the website since its inception. In 2015, HB 3099 established the State CIO as a

separate entity from DAS and transferred the duties, functions, and powers of the transparency website to the CIO's responsibility.

ORS 276A.253 directs the State Chief Information Officer to develop and make available to the public a website that provides state agency and education service district information and other financial and budget data. The specified information includes:

- Annual state agency and education service district revenues
- Annual state agency and education service district expenditures
- Annual state agency and education service district human resources expenses, including compensation
- Annual state agency tax expenditures, including identify of the recipients of each tax expenditure when possible
- A description of percentages of expenditures made in-state and out-of-state for contracts for goods or services for the state agency
- A graphic representation of the primary funding categories and approximate number of individuals served by the state agency
- A description of the mission, function, and program categories of the state agency
- A copy of any audit report issued by the Secretary of State for the state agency
- Local service plans of the education service districts
- A copy of all reports required by statute for education service districts
- Notices of public meetings of state agencies and education service districts
- A link to the Secretary of State website for rules adopted by state agencies
- A link related to contracts and subcontracts entered into by state agencies or education service districts with specific information to the extent available
- An economic development section for information regarding specific economic development programs
- Information about the process for requesting copies of public records from a public body
- Links to revenue, expenditure, and budget information for local governments, special government bodies, semi-independent agencies and quasi-public entities, public universities, statewide programs operated by public universities, and community colleges
- Reports from the Department of Revenue on tax expenditures connected to economic development
- A copy of all reports received from counties and other local governments related to tax exemptions in enterprise zones

The statute also requires that the content for each state agency, to the extent practicable and subject to laws relating to confidentiality, should consist of existing data using existing state agency resources without the reallocation of resources and without any additional cost to the agency. State agencies are directed to provide the information in the format and manner required by the State CIO by posting reports and providing links to existing information system applications and/or websites. The reporting requirements apply to all state agencies, boards, and commissions in the executive, legislative, and judicial branches of government as well as the Office of the State Treasurer.

In order to provide the required information within confidentiality laws, DAS followed the guidelines of the Oregon ID Theft Act (definition of Personally Identifiable Information) and Public Records Law ORS 192. To provide the information at no additional cost, DAS developed the website by posting

reports or by using links to currently existing reports, websites, systems, and databases. The primary reports currently used by the State CIO include the following:

- Revenue Reports – DAS Chief Financial Officer; Oregon State Lottery; Legislative Revenue Office; Office of Economic Analysis; Oregon Department of Education
- Expenditure Reports – DAS State Financial Management System; Oregon State Lottery; Oregon Department of Transportation; Oregon Department of Aviation; Oregon Department of Education
- Contracts Reports – DAS Enterprise Goods and Services; Oregon State Lottery; Oregon Department of Transportation; Oregon Judicial Department; Office of the State Treasurer
- Human Resource Expenses/Salary Reports – DAS Chief Human Resources Officer; Oregon State Lottery
- Other Reports/Information – annual tax expenditure reports; energy tax credits and renewable energy grants reports; Secretary of State audits reports; agency mission, function, and program categories from the Oregon Blue Book; stimulus tracking and reporting; education service district reports; county lottery expenditure reports; economic and revenue forecasts; public meeting notices; annual performance progress reports; website links to other sources such as the Legislative Fiscal Office and DAS Chief Financial Office publications on the state budget, and Transparency Oregon Advisory Commission resources and reports.

The State CIO reviews and updates datasets and informational website links perpetually throughout the year, and the entire Oregon transparency website annually. In addition, DAS has preserved the content posted for the previous fiscal years, since 2009.

Screen prints of the current website portal is in Appendix C of this report.

## **MEETING ACTIVITY**

### December 2009

The Commission reviewed the initial website mockup and made the following recommendations to DAS for changes and enhancements: delete state employee names on website data for salaries; include a display of state employee average benefits; include state employee names on lists of vendor payments; include data on union dues, fair share payments, and political action contributions; add contact information for Commission members; provide links to local government websites; review possibilities for an improved display and standardization of lengthy reports; review possibilities of including data from semi-independent boards and commissions; and review the exemption of the Office of the State Treasurer.

### May 2010

DAS reported on issues identified at the previous meeting and presented the updated website for review. The Commission discussed adding additional links on the website to other entities such as the Committee on Performance Excellence, the Governor's Re-Set Cabinet, ORESTAR (Election Reporting), and other government efficiency sites. Interest was expressed in making the Tax Expenditure Report and data more accessible on the portal page of the website. The Commission also discussed including a web form to easily obtain public feedback on the website and enhancements that the public wants to have included.

### September 2010

DAS again presented the modified website that included the additional links and other information recommended by the Commission at the previous meeting. Most of these additional links to information were included on the website's "Resources" page. In addition, the Commission received a presentation on the transparency websites of several other government units as potential models for improvements to Oregon's website. These other transparency websites included examples from Kentucky, Texas, Missouri, Illinois, and the City of Albany. The key criteria for an effective website were identified as comprehensive (including contracts and non-contract spending, tax expenditures, quasi-public agencies, and local government); one-stop (all data on one site, not links to other sites, and in one master searchable database); one click searchable (with the ability to download search results to a spreadsheet); raw data access; context (data with explanations of purpose and with performance measures); and regularly updated.

In 2011, the Commission did not meet as four of the original appointments became vacant or expired, including the chair of the Commission, and were not immediately reappointed.

### December 2012

DAS presented the updated website that included past Commission recommendations as well as additions from legislation passed in 2011 and 2012. The additional information was provided from links on a menu on the main page in order to maximize space limits of the website. DAS reported that Oregon's transparency website score as rated by the U.S. Public Interest Research Group (USPIRG) was 87%, tied for 8th nationally. The Commission approved the addition of a website link to specific data from the Oregon Public Employees Retirement System (PERS). The data included unfunded liability amounts and employer contribution rates for state and local governments, school districts, and education service districts. The Commission expressed interest in improving public feedback measurements and providing easier mechanisms for public input regarding the website content.

### November 2013

The Commission adopted the 2013 report, received an overview of and update on the transparency website from DAS, and discussed potential legislation for 2014.

### May 2014

The Commission received an update on the transparency website as well as a report on the USPIRG ratings of transparency websites across the nation. Oregon earned an A-, the highest grade awarded, finishing with the second highest overall point total (a half-point behind Indiana) among all other states.

### May 2015

The Commission adopted the 2015 report, received an update on the transparency website, and a report on the USPIRG ratings of the transparency websites across the nation. Oregon earned an A grade, the second-highest awarded, one of seven states to do so. In total score, Oregon ranked tied for third with Wisconsin with a 96.5. Only Ohio (100) who received the only A+, and Indiana (97) had earned higher overall scores.



### October 2015

The Commission received an update on the transparency website, including the consolidation efforts around the transparency datasets, and reviewed the overall status of the transparency program and resource needs.

### January 2016

The Commission received an update on the transparency website. Additionally, the State CIO requested assistance for planning the next steps and future goals to advance Oregon transparency with a workgroup including two commission members created to address this issue.

### May 2017

The Commission received an update on the transparency website, including the continuing consolidation efforts around the transparency datasets, and the USPIRG 2016 ratings report in which Oregon earned an A+ grade with a score of 100, tied for first in the nation with four other states. This marked the fifth straight year Oregon's grade and score had increased. Additionally, the workgroup established in January 2016 provided a draft of eight recommended goals for the future of the website, with the intent to review and adopt the goals at the next meeting.

### September 2018

The Commission received an update on the transparency website and implementation of HB 2946 which passed during 2017 legislative session. It also received a report on the USPIRG 2018 ratings in which Oregon earned a B- grade with a score of 81, ranking it 16th in the nation. The Commission took no formal action on the previously drafted goals for the future of the website, as the newly appointed chair was unable to attend the meeting.

## **WEBSITE FUTURE ENHANCEMENTS**

ORS 276A.259 directs that this report include information relating to possible future enhancements to the website:

- Performance outcomes that measure the success of state agency programs in achieving goals
- State agency bond debt
- State agency expenses for capital improvements
- Numbers and descriptions of jobs created through state agency contracts and subcontracts
- Lists of businesses and individuals that receive tax credits, deductions, refunds, rebates, and other subsidies from a state agency
- Lists of the names of contractors that received a contract from a state agency, including the number of contracts and compensation the contractors received
- Lists of the number of contracts that each state agency entered into during a biennium and amount of moneys each state agency spend on the contracts
- Feasibility of including an interactive application where citizens can simulate balancing a biennial budget for the state



## Appendix A

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### Oregon Revised Statutes Related to Transparency

#### **276A.250 – 276A.262**

#### Oregon Transparency Website

**276A.250 Definitions.** As used in ORS 276A.250 to 276A.262, “state agency” means any officer, board, commission, department, division or institution of state government, as defined in ORS 174.111. [Formerly 184.480]

**276A.253 Oregon transparency website.** (1)(a) The State Chief Information Officer shall maintain and make available an Oregon transparency website. The website must allow any person to view information that is a public record and is not exempt from disclosure under ORS 192.311 to 192.478, including but not limited to information described in subsection (3) of this section. The State Chief Information Officer shall provide on the home page of the website a method for users to offer suggestions regarding the form or content of the website.

(b) The Oregon Department of Administrative Services shall assist the State Chief Information Officer in performing duties under paragraph (a) of this subsection to the extent the State Chief Information Officer deems the assistance necessary.

(2) State agencies and education service districts, to the extent practicable and subject to laws relating to confidentiality, when at no additional cost, using existing data and existing resources of the state agency or education service district and without reallocation of resources, shall:

(a) Furnish information to the Oregon transparency website by posting reports and providing links to existing information system applications in accordance with standards that the State Chief Information Officer establishes; and

(b) Provide the information in the format and manner that the State Chief Information Officer requires.

(3) To the extent practicable and subject to laws relating to confidentiality, when at no additional cost, using existing data and existing resources of the state agency or education service district and without reallocation of resources, the Oregon transparency website must contain information about each state agency and education service district, including but not limited to:

(a) Annual revenues of state agencies and education service districts;

(b) Annual expenditures of state agencies and education service districts;

(c) Annual human resources expenses, including compensation, of state agencies and education service districts;

(d) Annual tax expenditures of state agencies, including, when possible, the identity of the recipients of each tax expenditure;

(e) For each state agency, a description of the percentage of expenditures made in this state and the percentage of expenditures made outside this state under all contracts for goods or services the state agency enters into during each biennium;

(f) A prominently placed graphic representation of the primary funding categories and approximate number of individuals that the state agency or the education service district serves;

- (g) A description of the mission, function and program categories of the state agency or education service district;
  - (h) A copy of any audit report that the Secretary of State issues for the state agency or the education service district;
  - (i) The local service plans of the education service districts;
  - (j) A copy of each report required by statute for education service districts; and
  - (k) A copy of all notices of public meetings of the education service districts.
- (4) In addition to the information described in subsection (3) of this section:
- (a) The State Chief Information Officer shall post on the Oregon transparency website notices of public meetings the state agency must provide under ORS 192.640. If the state agency maintains a website where minutes or summaries of the public meetings are available, the state agency shall provide the State Chief Information Officer with the link to the state agency website for posting on the Oregon transparency website.
  - (b) The State Chief Information Officer shall post on the Oregon transparency website a link for the website that the Secretary of State maintains for rules that the state agency adopts. If the state agency maintains a website where the state agency posts the rules, or where any information relating to the rules of the agency is posted, the state agency shall provide the State Chief Information Officer with the link to the website for posting on the Oregon transparency website.
  - (c) The State Chief Information Officer shall provide links on the Oregon transparency website for information that the State Chief Information Officer receives concerning contracts and subcontracts that a state agency or education service district enters into, to the extent that disclosing the information is allowed by law and the information is already available on websites that the state agency or education service district maintains. To the extent available, the information to which the State Chief Information Officer links under this section must include:
    - (A) Information on professional, personal and material contracts;
    - (B) The date of each contract and the amount payable under the contract;
    - (C) The period during which the contract is or was in effect; and
    - (D) The names and addresses of vendors.
  - (d) The State Chief Information Officer shall provide an economic development section on the Oregon transparency website for posting of information submitted to the State Chief Information Officer by state agencies responsible for administering specific economic development programs. The section shall include, but not be limited to, the following information, if it is already collected or available within an existing database maintained by the state agency in the course of administering the economic development program:
    - (A) The names of filmmakers or companies that have received reimbursements from the Oregon Production Investment Fund under ORS 284.368 and the amount of each reimbursement;
    - (B) The amount of revenue bonds issued under ORS 285A.430 for the Beginning and Expanding Farmer Loan Program, the names of persons who received loans under the program and the amount of the loan;
    - (C) The names of persons who received grants or loans from the Oregon Innovation Council under ORS 284.735 or 284.742 and the purpose and amount of the grant or loan;
    - (D) Copies of, or links to, annual reports required to be filed under ORS 285C.615 under the strategic investment program;
    - (E) Copies of, or links to, annual certifications required to be filed under ORS 285C.506 for the business development income tax exemption; and
    - (F) Information required to be posted on the Oregon transparency website under ORS 276A.256.
  - (e) The information reported under paragraph (d) of this subsection:

- (A) May not include proprietary information; and
- (B) Shall be provided to the State Chief Information Officer by the state agency in the format and manner required by the State Chief Information Officer.
- (f) The State Chief Information Officer shall post on the Oregon transparency website information describing the process for requesting copies of public records from a public body, including a link to the public records section of the Department of Justice webpage. At the request of a state agency or education service district, the State Chief Information Officer shall include a link to a location on the webpage of the agency or district that describes the process for requesting public records from the agency or district.
- (5) In operating, refining and recommending enhancements to the Oregon transparency website, the State Chief Information Officer and the Transparency Oregon Advisory Commission created in ORS 276A.259 shall consider and, to the extent practicable, adhere to the following principles:
  - (a) The website must be accessible without cost and be easy to use;
  - (b) Information included on the Oregon transparency website must be presented using plain, easily understandable language; and
  - (c) The website should teach users about how state government and education service districts work and provide users with the opportunity to learn something about how state government and education service districts raise and spend revenue.
- (6) If a state agency or an education service district is not able to include information described in this section on the Oregon transparency website because of the lack of availability of information or cost in acquiring information, the Transparency Oregon Advisory Commission created in ORS 276A.259 shall list the information that is not included for the state agency or education service district in the commission's report to the Legislative Assembly required under ORS 276A.259.
- (7)(a) For the purpose of providing transparency in the revenues, expenditures and budgets of the following entities, the State Chief Information Officer shall include on the Oregon transparency website a page that provides links to websites established by:
  - (A) Local governments, as defined in ORS 174.116.
  - (B) Special government bodies, as defined in ORS 174.117.
  - (C) Semi-independent state agencies listed in ORS 182.454.
  - (D) Public universities listed in ORS 352.002.
  - (E) Public university statewide programs operated by a public university listed in ORS 352.002.
  - (F) The Oregon Health and Science University.
  - (G) The Oregon Tourism Commission.
  - (H) The Oregon Film and Video Office.
  - (I) The Travel Information Council.
  - (J) The Children's Trust Fund of Oregon Foundation.
  - (K) Oregon Corrections Enterprises.
  - (L) The State Accident Insurance Fund Corporation.
  - (M) The Oregon Utility Notification Center.
  - (N) Any public corporation created under a statute of this state and specifically designated as a public corporation.
- (b) The State Chief Information Officer shall include a link to an entity's website after receiving a request from the entity and shall consider recommendations from the Transparency Oregon Advisory Commission for including other links to websites of the entities listed in paragraph (a) of this subsection.
- (c) At the request of any local government, as defined in ORS 174.116, or special government body, as defined in ORS 174.117, the State Chief Information Officer shall include on the Oregon

transparency website notices of public meetings required to be provided under ORS 192.640 by the local government or special government body. The local government or special government body must submit public meeting notice information in the format and manner required by the State Chief Information Officer.

(d) The office of the State Chief Information Officer shall include a prominent link on the home page of the Oregon transparency website for information posted to the page described in paragraph (a) of this subsection. [Formerly 184.483]

**276A.256 Reports of tax expenditures connected to economic development.** (1) For each statute that authorizes a tax expenditure with a purpose connected to economic development and that is listed in subsection (2) of this section, the state agency charged with certifying or otherwise administering the tax expenditure shall submit a report to the State Chief Information Officer. If a statute does not exist to authorize a state agency to certify or otherwise administer the tax expenditure, or if a statute does not provide for certification or administration of the tax expenditure, the Department of Revenue shall submit the report.

(2) This section applies to:

(a) ORS 285C.175, 285C.362, 307.123, 307.455, 315.141, 315.331, 315.336, 315.341, 315.506, 315.507, 315.514, 315.533, 316.698, 316.778, 317.124, 317.391 and 317.394 and sections 1 to 5, chapter 112, Oregon Laws 2016.

(b) Grants awarded under ORS 469B.256 in any tax year in which certified renewable energy contributions are received as provided in ORS 315.326.

(c) ORS 315.354 except as applicable in ORS 469B.145 (2)(a)(L) or (N).

(d) ORS 316.116, if the allowed credit exceeds \$2,000.

(3) The following information, if the information is already available in an existing database the state agency maintains, must be included in the report required under this section:

(a) The name of each taxpayer or applicant approved for the allowance of a tax expenditure or a grant award under ORS 469B.256.

(b) The address of each taxpayer or applicant.

(c) The total amount of credit against tax liability, reduction in taxable income or exemption from property taxation granted to each taxpayer or applicant.

(d) Specific outcomes or results required by the tax expenditure program and information about whether the taxpayer or applicant meets those requirements. This information must be based on data the state agency has already collected and analyzed in the course of administering the tax expenditure. Statistics must be accompanied by a description of the methodology employed in the statistics.

(e) An explanation of the state agency's certification decision for each taxpayer or applicant, if applicable.

(f) Any additional information that the taxpayer or applicant submits and that the state agency relies on in certifying the determination.

(g) Any other information that state agency personnel deem valuable as providing context for the information described in this subsection.

(4) The information reported under subsection (3) of this section may not include proprietary information or information that is exempt from disclosure under ORS 192.311 to 192.478 or 314.835.

(5) No later than September 30 of each year, a state agency described in subsection (1) of this section shall submit to the State Chief Information Officer the information required under subsection

(3) of this section as applicable to applications for allowance of tax expenditures the state agency

approved during the agency fiscal year ending during the current calendar year. The information must then be posted on the Oregon transparency website described in ORS 276A.253 no later than December 31 of the same year.

(6)(a) In addition to the information described in subsection (3) of this section, the State Chief Information Officer shall post on the Oregon transparency website:

(A) Copies of all reports that the State Chief Information Officer, the Department of Revenue or the Oregon Business Development Department receives from counties and other local governments relating to properties in enterprise zones that have received tax exemptions under ORS 285C.170, 285C.175 or 285C.409, or that are eligible for tax exemptions under ORS 315.506, 315.507 or 317.124 by reason of being in an enterprise zone; and

(B) Copies of any annual reports that agencies described in subsection (1) of this section are required by law to produce regarding the administration of statutes listed in subsection (2) of this section.

(b) The reports must be submitted to the State Chief Information Officer in a manner and format that the State Chief Information Officer prescribes.

(7) The information described in this section that is available on the Oregon transparency website must be accessible in the format and manner required by the State Chief Information Officer.

(8) The information described in this section must be provided to the Oregon transparency website by posting reports and providing links to existing information systems applications in accordance with standards established by the State Chief Information Officer. [Formerly 184.484]

**Note:** 276A.256 was enacted into law by the Legislative Assembly but was not added to or made a part of ORS chapter 276A or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

**276A.259 Transparency Oregon Advisory Commission; members; duties; terms; reports.** (1) There is created the Transparency Oregon Advisory Commission consisting of nine members appointed as follows:

(a) The President of the Senate shall appoint two members from among members of the Senate, one from the majority party and one from the minority party.

(b) The Speaker of the House of Representatives shall appoint two members from among members of the House of Representatives, one from the majority party and one from the minority party.

(c) The Governor shall appoint one member from an executive branch agency.

(d) The State Chief Information Officer shall appoint one member.

(e) The Legislative Fiscal Officer shall appoint one member.

(f) The President of the Senate and the Speaker of the House of Representatives shall each appoint one member of the public with experience or interest in public finance, public relations, measurement of performance outcomes or technology.

(2) The commission shall advise and make recommendations to the State Chief Information Officer regarding the creation, contents and operation of, and enhancements to, the Oregon transparency website.

(3) A majority of the members of the commission constitutes a quorum for transacting business.

(4) A majority of the members of the commission must approve official action by the commission.

(5) The commission shall elect one of the commission's members to serve as chairperson not later than October 1 of each odd-numbered year.

(6) If there is a vacancy for any cause, the appointing authority shall make an appointment that becomes immediately effective.

- (7) The commission shall meet at times and places that the chairperson or a majority of the members of the commission specifies.
- (8) The commission may adopt rules necessary to operate the commission.
- (9) The commission shall use the services of permanent staff of the Legislative Fiscal Office to the greatest extent practicable to staff the commission. The State Chief Information Officer may provide additional assistance.
- (10) Notwithstanding ORS 171.072, members of the commission who are members of the Legislative Assembly are not entitled to mileage expenses or a per diem and serve as volunteers on the commission.
- (11) Members of the commission who are not members of the Legislative Assembly are not entitled to compensation or reimbursement for expenses and serve as volunteers on the commission.
- (12) All agencies of state government, as defined in ORS 174.111, shall assist the commission in performing the commission's duties and, to the extent permitted by laws relating to confidentiality, to furnish such information and advice as the members of the commission consider necessary to perform the members' duties.
- (13) The commission shall report to the Legislative Assembly not later than February 15 of each odd-numbered year. The report must describe:
- (a) Enhancements made to the Oregon transparency website during the previous two calendar years;
  - (b) Possible future enhancements to the website, including but not limited to including information that relates to:
    - (A) Performance outcomes that measure the success of state agency programs in achieving goals;
    - (B) State agency bond debt;
    - (C) State agency expenses for capital improvements;
    - (D) Numbers and descriptions of jobs created through state agency contracts and subcontracts;
    - (E) Lists of businesses and individuals that receive tax credits, deductions, refunds, rebates and other subsidies from a state agency;
    - (F) Lists of the names of contractors that received a contract from a state agency, including the number of contracts and compensation the contractors received; and
    - (G) Lists of the number of contracts that each state agency entered into during a biennium and the amount of moneys each state agency spent on the contracts; and
  - (c) The feasibility of including an interactive application where citizens can simulate balancing a biennial budget for the state.
- (14) The term of office of each member is four years, but a member serves at the pleasure of the appointing authority. Before a member's term expires, the appointing authority shall appoint a successor whose term begins on January 1 next following. A member is eligible for reappointment. If there is a vacancy for any cause, the appointing authority shall make an appointment that becomes immediately effective for the unexpired term. [Formerly 184.486]

**276A.262 Transparency Oregon Advisory Commission Fund.** (1) The Transparency Oregon Advisory Commission may accept contributions of moneys and assistance from the United States Government or its agencies or from any other source, public or private, and agree to conditions placed on the money's not inconsistent with the duties of the commission. (2) There is established in the State Treasury, separate and distinct from the General Fund, the Transparency Oregon Advisory Commission Fund. The fund consists of moneys received by the commission under this section and such other moneys as may otherwise be made available by law. Interest earned on the fund shall be credited to the fund. Moneys in the fund are continuously appropriated to the commission and may be used only for the performance of the functions of the commission. [Formerly 184.488]



## Appendix B

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### Commission Membership

<b>Name</b>	<b>Appointing Authority</b>	<b>Current Term Expires</b>
Senator Arnie Roblan	Senate President	12/31/19
Senator Kim Thatcher	Senate President	12/31/18
Representative Marty Wilde	House Speaker	12/31/19
Representative Kim Wallan	House Speaker	12/31/22
Thomas Fuller	Governor's Executive Branch	12/31/20
Theresa McHugh	Legislative Fiscal Officer	12/31/20
Brian DeForest	State Chief Information Officer	12/31/22
Michael Marsh	Senate President's Public Member	12/31/20
Charlie Fisher	House Speaker's Public Member	12/31/19

(May 2019)



# Appendix C

## Website Screen Prints

*Oregon Transparency Home Page: "Opening State Government to Everyone"*



### Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

#### Home

- [About Transparency](#)
- [Public Meetings](#)
- [State Budget, Agencies and Performance](#)
- [Revenue Reports: Show Me the Money](#)
- [Expenditure Reports: Time to Pay the Bills](#)
- [Contracts\Procurement: Who's the state doing business with?](#)
- [State Workforce](#)

#### About Transparency

This Website is a tool to help you get to know your state government. Its purpose is to show you how government works, what your taxes buy, and how purchasing decisions are made.

A good place to start is by reviewing [annual budget information](#), listings of [public meetings](#), and agency [key performance measures](#).



#### Questions & Suggestions

Send us your questions and suggestions by clicking the Inbox, using our [online form](#), or sending an email to [oregon.transparency@oregon.gov](mailto:oregon.transparency@oregon.gov).

#### Subscribe to Oregon Transparency Updates

Receive monthly updates about the Oregon Transparency website and Oregon Transparency Program. Click the **Subscribe** button or [sign-up link](#).



#### Disclaimer

Unless otherwise specified, the data and information provided throughout this site is current as of June 30, 2017, and is updated on an annual basis.

Please note that the data and information contained on the [Oregon.gov/transparency](http://Oregon.gov/transparency) website is raw, and does not link to an audited financial statement. Because no comprehensive review for accuracy has occurred, the data and information may contain errors, omissions, or misstatements. This website excludes data and information that is confidential, private or protected under state and federal laws. Users should not rely on the accuracy or completeness of this data and information for any purpose other than personal knowledge.



## Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us
- Public Meetings**
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency
- Education (ESD's)
- Higher Education
- Economic Development
- Quasi-Public Entities
- Local Government
- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission
- Questions (FAQ's)
- Resources

### Public Meetings

- [What is a Public Meeting?](#)
- [Monthly - Calendar](#)
- [Quarterly - Calendar](#)
- [Annual - Calendar](#)
- [Oregon Bulletin & Legislative Assembly: Committee Agendas](#)
- [Oregon Commission for the Blind: Public Meetings](#)
- [Historical Information](#)

#### What is a Public Meeting?

The 2011 Oregon Legislature passed [House Bill 2788](#). This bill required State Agencies, Boards, Commissions, and Education Service Districts (ESDs) to "...post on the Oregon Transparency website notices of public meetings required to be provided by the state agency under [ORS 192.640](#)."

As State Agencies, Boards, Commissions, and Education Service Districts (ESDs) determine which meeting notices to post on this site they will be asking themselves:

#### Is it a "public meeting"?

- Does the meeting involve a government entity of *any* type - local, regional or otherwise? (This entity is known as a "public body.")
- Do the people attending the meeting have authority to make decisions or recommendations to the public body? (This group is known as a "governing body.")
- Is a quorum required for the governing body to meet in order to make a decision?
- Is the governing body planning to make a decision *or* deliberate toward a decision *of any type* at the meeting?

If the answer to **all** questions is "Yes", the meeting is a "public meeting" and falls under the requirements of [HB2788](#). For additional detail, refer to [ORS 192.610 to 192.690](#).

#### How to Request Access: Oregon Public Meeting Manager Application

- [How to Request Access to the Public Meeting Manager](#)
- [How to Create a Data.Oregon.gov User Id](#)
- [How to Post Public Meetings - Instructions](#)

## Oregon Transparency: Public Meetings Manager Portal



[Open Data Home](#) [What is this](#)

### Oregon Public Meetings

Based on [Oregon Public Meetings](#)

For more information about Public Meetings go to:

[Manage](#) [M](#)

Agency, Board, Commission, Branch	Meeting Title	Short Description	Start Date & Time	End Date & Time	Meeting Location
Acquired Infections Committee	Health Care Acquired Infections Advisory ...	Advisory Committee Meeting	2020 Apr 11 01:00:00 PM	2020 Apr 11 03:00:00 PM	Portland State Of
Lottery Commission, Oregon State	Oregon State Lottery Commission Meeting	Monthly commission meeting	2019 Dec 20 10:00:00 AM	2019 Dec 20 11:00:00 AM	500 Airport Road
Nursing Board	Oregon State Board of Nursing Board Me...	The Board will meet for the purpose of di...	2019 Dec 18 04:30:00 PM	2019 Dec 18 06:00:00 PM	17938 SW Upper
Physical Therapist Licensing Board	Regular Board Meeting		2019 Dec 13 08:30:00 AM	2019 Dec 13 04:00:00 PM	PSOB 800 NE Ore
Dentistry, Oregon Board of	Regularly Scheduled Board Meeting		2019 Dec 13 07:30:00 AM	2019 Dec 13 03:00:00 PM	1500 SW 1st Ave.
Health Authority, Oregon	APAC TAG	All-Payer All-Claims Technical Advisory Gr...	2019 Dec 12 02:00:00 PM	2019 Dec 12 04:00:00 PM	421 SW Oak St, S
Medical Board, Oregon	ADMINISTRATIVE AFFAIRS COMMITTEE		2019 Dec 11 05:00:00 PM	2019 Dec 11 07:00:00 PM	1500 SW 1st Ave,
Treasurer, Oregon State	Oregon Investment Council	OIC Regular Meeting	2019 Dec 11 09:00:00 AM	2019 Dec 11 01:00:00 PM	16290 SW Upper
Pharmacy, State Board	Board Meeting	December 2019 Oregon Board of Pharm...	2019 Dec 11 08:30:00 AM	2019 Dec 12 04:30:00 PM	Portland State Of
Medical Board, Oregon	ACUPUNCTURE ADVISORY COMMITTEE		2019 Dec 06 12:00:00 PM	2019 Dec 06 03:00:00 PM	1500 SW 1st Ave,
Geologist Examiners, State Board of	Quarterly Board Meeting		2019 Dec 06 09:00:00 AM	2019 Dec 06 04:30:00 PM	Assoc. Center, 70
Health Evidence Review Commission	Evidence-based Guidelines Subcommittee	EbGS	2019 Dec 05 02:00:00 PM	2019 Dec 05 05:00:00 PM	TBD
Medical Board, Oregon	INVESTIGATIVE COMMITTEE		2019 Dec 05 07:30:00 AM	2019 Dec 05 05:00:00 PM	1500 SW 1st Ave,
Pharmacy, State Board	Rulemaking Hearing	November 26, 2019 Rulemaking Hearing	2019 Nov 26 09:30:00 AM	2019 Nov 26 12:00:00 PM	Portland State Of
Lottery Commission, Oregon State	Oregon State Lottery Commission Meeting	Monthly commission meeting	2019 Nov 22 10:00:00 AM	2019 Nov 22 12:00:00 PM	500 Airport Road
Health Evidence Review Commission	Health Technology Assessment Subcom...	HTAS	2019 Nov 21 01:00:00 PM	2019 Nov 21 04:00:00 PM	TBD
Medical Board, Oregon	EMERGENCY MEDICAL SERVICES ADVISO...		2019 Nov 15 09:00:00 AM	2019 Nov 15 12:00:00 PM	1500 SW 1st Ave,
Health Authority, Oregon	APAC TAG	All-Payer All-Claims Technical Advisory Gr...	2019 Nov 14 02:00:00 PM	2019 Nov 14 04:00:00 PM	421 SW Oak St, S
Health Evidence Review Commission	Health Evidence Review Commission	HERC	2019 Nov 14 01:30:00 PM	2019 Nov 14 04:30:00 PM	TBD
Nursing Board	Oregon State Board of Nursing Board Me...	The Board will meet for the purpose of di...	2019 Nov 14 08:30:00 AM	2019 Nov 14 05:00:00 PM	17938 SW Upper





## Oregon Transparency - Opening State Government to Everyone

Search

About Us

Contact Us

Public Meetings

Budget

Revenues

Expenditures

Contracts

Workforce

Performance Measures

PERS Transparency

Education (ESD's)

Higher Education

Economic Development

Quasi-Public Entities

Local Government

Public Records Request

Administrative Rules

Transparency Oregon  
Advisory Commission

Questions (FAQ's)

Resources

### State Budget

[State Government Budget Process](#)

[Legislatively Adopted Budget \(LAB\) - graphical view](#)

[State Budget 2017 - 2019](#)

[Resources](#)

#### State Government Budget Process

Oregon state government is a large organization. The following resources may help you learn more about the current structure, budget, and performance measures.

[Oregon Blue Book](#)

- The Oregon Blue Book offers descriptions of state agencies, contact information, budgets, and histories that are understandable and accessible. For more information on the agencies that reside within the [Executive Branch](#) of state government, visit the [State Agencies, Boards and Commissions](#) webpage.
- Also, review the sections on the [legislative](#) and [judicial](#) branches of state government.

[▲ Back to the top](#)

#### Legislatively Adopted Budget (LAB) - graphical view

##### Oregon Budget Process

The state budget is a tool used to carry out state law and policy decisions. The budget, which must be balanced, allocates all revenue resources including General Fund, Lottery, Federal, and Other Funds that pay for public services. The budget may authorize debt financing for some projects and activities.

The budget covers two fiscal years, which is a biennium. The biennium begins on July 1 of an odd-numbered year and ends on June 30 of the next odd-numbered year (for example, July 1, 2017 - June 30, 2019).

The budget development process occurs in three major phases: Agency Request, Governor's Recommended Budget, and Legislatively Adopted Budget.

##### Oregon Public Finance: Basic Facts

[Budget Process Overview](#): DAS Chief Financial Office (CFO)

The Chief Financial Office helps the Governor prepare a budget for the Legislature to consider. This website explains the phases of the budget process in detail.

[Oregon Public Finance: Basic Facts - 2017 Research Report #1-17](#)

This report from the Legislative Revenue Office (LRO) describes basic facts about public finance.



Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

Revenue Reports

- [Money Coming In: Revenue Reports and Charts](#)
- [Oregon Lottery: Comprehensive Annual Financial Reports](#)
- [Public Finance Basic Facts](#)
- [Additional Resources](#)
- [Quarterly Economic and Revenue Forecast](#)
- [School District Revenue Data](#)

Money Coming In: Revenue Reports and Charts

A variety of revenue sources fund the operation of state government.

**General Fund** dollars come almost entirely from income taxes paid by individual Oregonians and Oregon businesses. The General Fund is also the most discretionary source of funds that the Governor and Legislature may spend.

**Other Funds** are the largest single category of revenues the state receives for the state budget. They include money from some taxes — chiefly those related to highway use, employment, and forests. They also include revenues from state licensing fees and the state's "business-like" incomes, such as tuition, hunting/fishing permits and other fees for services, and many funds related to loans or bonds.

State law (either the state constitution or statutes) dedicates most Other Funds to pay for specific state services or programs. Other Funds do not include money from property taxes. In fact, all property tax revenues remain under the control of local governments.

**Federal Funds** are revenues that the federal government has legally dedicated to specific programs and services. The federal government limits the state's choices about where and how to spend this money. Some federal dollars come to the state as a fixed amount for a specific program. Most Federal Funds however, are matching money for state expenditures.

If the state removes its General Fund dollars from a matched program, the federal government holds back its matching funds. Federal dollars are available only if the state operates the program with the federal government's approval.

**Lottery Funds** are another significant source of money the state can use for specific purposes. Lottery Funds go to dedicated purposes such as higher education sports programs, county economic development, the Education Stability Fund, the Parks and Natural Resources Fund, debt service, and the treatment of gambling addiction.





Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

Expenditure Reports

- [Multiple Agency - Expenditure Report \(SFMA & Other Systems\)](#)
- [Data Viewer - Multi Agency - Expenditure Report](#)
- [County Lottery Funds - Expenditure Reports](#)
- [School District Expenditures](#)
- [Tax Expenditures](#)
- [Energy Related - Tax Expenditures](#)

**Multiple Agency - Expenditure Report (SFMA & Other Systems)**

This report provides information on expenditures (i.e., cash transactions/payments) for the agencies that utilize the **Statewide Financial Management Application (SFMA)** issued for the fiscal year 2017 (July 1, 2016 - June 30, 2017).

Generally, the information contained in these agency expenditure files was generated as follows:

- \* All payments for the fiscal year 2017 (July 1, 2016 through June 30, 2017) that were applied to an expense account within SFMA for the agency.
- \* Payments to individuals identified in the system (i.e., benefit, foster care, crime victim payments, etc.), not including expenditures to employees, were removed to protect against the inadvertent disclosure of records that may be protected under federal or state law or contractual requirements.
- \* Payments to employees whose records are specifically protected from disclosure based on a protective court order were removed. Payments to all other employees are included.
- \* Any payment that did not include a vendor name within SFMA was removed. Many agencies use subsystems to generate checks and only provide SFMA with summary information.
- \* System entries related to vendors with negative amounts (i.e., credit amounts) were removed.

This Fiscal Year expenditure report does not include credit entries if the vendor line item was negative in total, nor does it include reimbursements by third parties for travel (e.g State of Oregon employee travel paid for, partially or in full, by the US Government, by conference organizers, etc.). This may cause expenditures listed in the report to be overstated, as the credit portion of these types of transactions may be excluded.





## Oregon Transparency - Opening State Government to Everyone

Search

About Us

Contact Us

Public Meetings

Budget

Revenues

Expenditures

Contracts

Workforce

Performance Measures

PERS Transparency

Education (ESD's)

Higher Education

Economic Development

Quasi-Public Entities

Local Government

Public Records Request

Administrative Rules

Transparency Oregon  
Advisory Commission

Questions (FAQ's)

Resources

### Contracts\Procurement: Who's The State Doing Business With?

[ORPIN: Contracts - Composite Report](#)

[ORPIN: Contracts - Composite Report \(Data Viewer\)](#)

[ODOT - Highway Construction Contracts Report](#)

[Lottery Commission - Contracts Report](#)

[Oregon Judicial Department: Contracts - Composite Report](#)

[Oregon Office of the State Treasurer - Contracts Report](#)

[ORPIN: Expired Contracts - Composite Report](#)

#### ORPIN: Contracts - Composite Report

Department of Administrative Services Procurement Services (DASPS) is the central procurement authority for those state agencies that are subject to DAS authority. The office develops, establishes, and administers statewide contracts for goods and services on behalf of state government and Oregon Cooperative Procurement Program (ORCPP) members. The reports and descriptions listed below reflect the diversity of the environment in state government contracting and procurement.

State law gives many agencies authority to enter into contracts outside the State Procurement Office. Examples include the Oregon Lottery, Judicial Department, Department of Transportation, and the Oregon University System.

A **composite report** that contains all versions of contracts and amendments issued in ORPIN (Oregon Procurement Information Network) from July 1, 2010 through June 30, 2017 is provided below. This report is sorted by *agency number* and is machine readable.

#### [ORPIN Contracts Report: FY 2011-2017 Composite](#)

How to Access the Data: Click on the report above and a new window will open and redirect you to this data.oregon.gov dataset. You will be able to use a wide range of tools to visualize, filter, create graphs, or download the data.

**Resource:** [Data Dictionary for Contract Awards Issued](#)

Note: This report provides information on contracts and amendments to contracts for state agencies who are subject to DAS contracting authority. These agencies must report their contracting activity through the Oregon Procurement Information Network (ORPIN) system. The contract values reflected in this report are estimates.

Within the ORPIN system, the contract start date may be different than the contract



## Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

### State Workforce

- [Human Resources](#)
- [Employee Positions](#)
- [State Employee Salaries](#)
- [State Employee Salaries: Data Viewer](#)
- [Oregon Lottery: Salaries](#)

#### Human Resources

The [Chief Human Resource Office](#) and the Enterprise Human Resources Division within the Department of Administrative Services provide direction and services to state agencies in maintaining a stable and qualified workforce for Oregon state government. Its activities include classification and compensation, HR management and consultation, HR systems, labor relations, statewide recruitment and training.

Under the law, some agencies have authority to manage their workforce independent of DAS administrative rules, policies, and personnel reporting systems. Examples include Oregon Lottery, Oregon Judicial Department, the Oregon University System and Oregon's semi-independent boards and commissions.

[▲ Back to the top](#)

#### Employee Positions

The following report provides an introduction to budget related issues for state employee positions, and was prepared in 2016 by the Legislative Fiscal Office (LFO).

[How Employee Positions are Created, Budgeted and Used](#) (.pdf, 92KB)

[▲ Back to the top](#)

#### State Employee Salaries

Each annual salary listed in this report is 12 times that of a particular employee's monthly adjusted salary rate. "Annual Salary" includes most differential payments

## Oregon Transparency: Public Employees Retirement System

Public Employees Retirement System

### Oregon Transparency

PERS participates in the [Oregon Transparency Website](#).

The following PERS documents are available:

1. [Summary of Pension Unfunded Accrued Liability by Employer](#). This report shows unfunded PERS pension liabilities for each PERS-participating unit of government as of the most recent valuation date, December 31, 2017. Unfunded Accrued Liability (UAL) is the difference between accrued assets (employer contributions and investment earnings) and accrued liabilities (the cost of pension benefits earned) as of the valuation date.

The report is divided into three sections: employers participating in the State and Local Government Rate Pool, which includes all State Agencies and the Oregon University System (OUS), all community colleges, and those local governments that have elected to be part of the pool; School Districts, which includes all public K-12 school districts, education service districts, and public charter schools; and Independents employers, which are those local governments that have not elected to participate in the State and Local Government Rate Pool. Within each section employers are shown in alphabetical order by employer name. See glossary below.

2. [Summary of PERS Employer Contribution Rates report](#). This report includes employer contribution to be effective for pay dates beginning July 1, 2019. These rates were adopted by the PERS Board on October 5, 2018, and are final. Additional rate details are contained in the 2017 valuation reports that were emailed to individual employers the week of October 15 and are also posted to the [Employer website](#).

Please note the following:

- o The Employer Contribution Rates report is arranged by actuarial pool, with Independent (non-pooled) employers listed first, followed by School Districts, ending with employers participating in the State and Local Government Rate Pool (SLGRP).
- o Rates are applied based on pay date. These rates are effective for payrolls dated on and after July 1, 2019, even if the pay was for work performed before that date.
- o Rates in this report include normal cost, unfunded actuarial liability (UAL), side accounts (if applicable), transition liabilities/surpluses (if applicable), and retiree healthcare.
- o Rates in this report do not include the 6 percent employee IAP contribution, even if the employer is paying the contribution on employees' behalf.
- o School districts and charter schools that are not listed individually will pay the rates shown under the employer name "School Districts," employer number 3000, near the bottom of page 7.
- o State agencies and some SLGRP-participating local governments pay separate Tier One/Tier Two rates for general-service and police/fire employees. The Tier One/Tier Two rates shown in the attached report are a blend of general-service and police/fire employees. Please refer to the 2017 valuation report for your jurisdiction that was emailed in mid-October 2018 and is also posted to the [Employer website](#) for the separate rates for Tier One/Tier Two general-service and police/fire employees.

3. [PERS by the Numbers](#). This document describes the system demographics, benefits, funding level and status, revenue, and other PERS-related information.
4. [Board meeting minutes](#). Minutes for the previous PERS Board meeting are the first agenda item in the Board packet for the most recent Board meeting (e.g., the minutes for the 5/31/13 meeting are in the materials for the 7/26/13 meeting).
5. Oregon Administrative Rules (OARs) for PERS. Proposed, recently adopted, and existing PERS OARs.





## Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

### Education Service Districts Transparency

- [Introduction](#)
- [ESD Revenues \(Money Coming In\)](#)
- [ESD Expenditures \ Contracts \ Salary Information](#)
- [ESD Audit Reports \ Local Service Plans \ Other Resources](#)
- [ESD History](#)

#### Introduction

The purpose of Oregon's Education Service Districts is defined in Oregon law (Oregon Revised Statute [ORS 334.005](#)). Education Service Districts originated in Oregon's first laws establishing a general system of common schools - a system that has maintained but changed the responsibilities and names of Oregon's mid-level education service entity.

Throughout the history of Oregon's regional services system, local governance and state statutes concerning the mission of ESDs has remained somewhat constant: "Education Service Districts assist school districts and the State of Oregon in achieving Oregon's education goals by providing equitable educational opportunities for all of Oregon's public school students."

Each ESD provides regional services to its component school districts, primarily in areas that the school districts alone would not be able to adequately and equitably provide. Examples include high cost technology systems and children with severe disabilities who qualify under the category of high cost but low incidence. These services are basically offered within four large categories: Special Needs Children, School Improvement, Technology, and Administrative services.

Today, there are **19 ESDs** serving Oregon's **36** counties.

[▲ Back to the top](#)

#### ESD Revenues (Money Coming In)

##### Funding Overview

Education service districts in Oregon are funded through multiple funding sources:



## Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

### Higher Education

- [Introduction](#)
- [Community Colleges - Reporting](#)
- [University - Reporting](#)
- [University Programs - Reporting](#)

#### Introduction

During the 2017 Legislative Session [HB 2946](#) was passed. Sections 1(7)(a)(B), (D) and (E) of the bill required data and informational links to budget, revenues, and expenditures be added to the transparency website for Community Colleges, Universities, and University Programs.

[▲ Back to the top](#)

#### Community Colleges - Reporting

Per [HB 2946](#), composite reports of data and informational links from Community Colleges as noted in [ORS 174.117](#) are provided below.

##### HB 2946: Community Colleges Reporting

- [Table View of the Report](#) *(best for downloading data)*
- [List View of the Report](#) *(best for browsing the data)*

[▲ Back to the top](#)

#### University - Reporting

Per [HB 2946](#), a composite report of data and informational links from Universities noted in [ORS 352.002](#) are provided below.

##### HB 2946: University Reporting



## Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

### Economic Development

- [Introduction](#)
- [Department of Revenue \(DOR\) - Reports and Resources](#)
- [Business Oregon](#)
- [Oregon Governor's Office of Film & Television \(Oregon Film\)](#)
- [Enterprise Zones \(EZ\)](#)
- [Enterprise Zone \(EZ\) County Assessor & Local Zone Manager Reports](#)
- [County Lottery Funds - Expenditure Report](#)

#### Introduction

##### Tax Expenditure Defined

The 1995 Budget Accountability Act ([ORS 291.201](#)) defines a tax expenditure as:

any law of the Federal Government or of this state that exempts, in whole or in part, certain persons, income, goods, services, or property from the impact of established taxes, including, but not limited to tax deductions, tax exclusions, tax subtractions, tax exemptions, tax deferrals, preferential tax rates, and tax credits.

The term "tax expenditure" derives from the parallel between these tax provisions and direct government expenditures. For example, a program to encourage businesses to purchase pollution abatement equipment could be structured with an incentive in the form of a tax credit or a direct payment by the state to businesses. Tax expenditures can be viewed as: (1) providing financial assistance to certain groups of taxpayers, (2) providing economic incentives that encourage specific taxpayer behavior, or (3) simplifying or reducing the costs of tax administration. While the third of these policy objectives eliminates inefficiencies within the tax code, the first two *could* be implemented with direct expenditures rather than tax expenditures.

##### Tax Expenditure Reports

The biennial tax expenditure report accompanies the Governor's recommended budget submitted to the Legislature before each session. It describes provisions of Oregon tax laws that impart special treatment to a group of taxpayers, such as exclusions, credits, deductions, and exemptions. This report describes each provision and provides revenue loss estimates and evaluations of effectiveness. It also includes summary tables that group tax expenditures according to tax program and budget program/function.

See [ORS 291.203](#) for the statutory reference that requires these reports. Links to these reports are provided in the section below.

 [Back to the top](#)



## Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

### Quasi-Public Entities

- [What are Quasi-Public Entities?](#)
- [HB 2946 \(2017\) Reporting](#)
- [Home Forward \(Formerly: The Housing Authority of Portland\)](#)
- [Lane Transit District \(LTD\)](#)
- [Portland Development Commission \(PDC\)](#)
- [Port of Portland](#)
- [TRIMET](#)

#### What are Quasi-Public Entities?

In general, "quasi-public" entities are publicly chartered bodies that provide a public service and are overseen by an appointed board, commission, or committee. Typically, these organizations do not rely on the State's General Fund to operate.

The information provided below is for a number of quasi-public entities in the State of Oregon.

[▲ Back to the top](#)

#### HB 2946 (2017) Reporting

During the 2017 Legislative Session [HB 2946](#) was passed. Per HB 2946 section 1(7)(a) (C) and sections (F) through (N), the following information was requested as an addition to the Oregon Transparency Website.

To meet the requirements of HB 2946, a composite report of data and information from the *Semi-independent agencies, public corporations, and insurance entities* mentioned in the bill are included through the two reports provided below.

#### **HB 2946: Semi-Independent Agencies, Public Corporations, Insurance Entities Report**

*Data Viewing Options*





## Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

### Local Government Transparency

[Local Government and Special Government Bodies](#)

[City Government](#)

[County Government](#)

#### Local Government and Special Government Bodies

[HB 2370](#) passed during the 2013 Legislative session, required the Department of Administrative Services (DAS) to create a new page on the Transparency website.

This webpage provides links to websites established by local government (as defined in ORS 174.116) and; Special government bodies (as defined in ORS 174.117) for the purpose of providing transparency in the revenues, expenditures and budgets of the public bodies.

DAS will include additional links on this webpage, upon receiving a request from a public body. The Transparency Oregon Advisory Commission may also recommend links to include on this page.

Local government: as defined in [ORS 174.116](#)

Special government bodies: as defined in [ORS 174.117](#)

 [Back to the top](#)

#### City Government

##### [League of Oregon Cities \(LOC\)](#)

- [Open Data Portal \(League of Oregon Cities\)](#)
- [Reports, Surveys, and Other Resources](#)
- [Local and Regional Document Archive](#)
  
- [Map of Oregon Cities](#)
- [Small Cities Support Network](#)





Oregon Transparency - Opening State Government to Everyone

Search

About Us

Contact Us

Public Meetings

Budget

Revenues

Expenditures

Contracts

Workforce

Performance Measures

PERS Transparency

Education (ESD's)

Higher Education

Economic Development

Quasi-Public Entities

Local Government

Public Records Request

Administrative Rules

Transparency Oregon  
Advisory Commission

Questions (FAQ's)

Resources

**Public Records Request**

[SB 515](#) (2015) passed during the 2015 Legislative Session.

As a result, "information describing the process for requesting copies of public records from a public body, including a link to the public records section of the Department of Justice webpage" is included below.

**Department of Justice**

[Request for Public Records Form](#) (pdf)

[Citizens Guide to Public Records and Meetings](#)

[General Public Records and Meetings Law](#)

**Governor's Office**

[Public Records Request Policy](#)

[Make a Public Records Request](#) (online form)

[Public Records Log](#)

**Other Agency Links**

Business Oregon [General Public Records Information](#)

Bureau of Labor and Industries [How to Request Public Records from BOLI](#)

Oregon Department of Administrative Services [How to Request Public Records from DAS](#)

[Public Records Request Policy](#)

[Public Records Requests – Frequently Asked Questions \(FAQ's\)](#)

Oregon Department of Agriculture

[Public Records Request](#)

Oregon Department of Consumer and Business Services [Public Records Request](#)

Oregon Department of Corrections [Department of Corrections Public Records Information](#)



## Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

### Administrative Rules

- [Agency Administrative Rules](#)
- [Secretary of State Administrative Rules](#)

#### Agency Administrative Rules

[HB 2370](#), passed during the [2013 legislative session](#), requires all agencies that maintain a website or webpage that displays the agency's rules or information related to the agency's rules, must also display links to those websites or webpages on the Oregon Transparency website.

These links are provided in the following dataset of [Agency Administrative Rules](#).

[Back to the top](#)

#### Secretary of State Administrative Rules

Rules adopted by state agencies are provided through the Oregon Secretary of State's website.

Administrative Rules

- [Listed Alphabetically](#) (Agency subdivisions are listed under the parent agency name (e.g., Elections Division is under Secretary of State))
- Listed by [Agency Number](#)

[Back to the top](#)



Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

**Transparency Oregon Advisory Commission**

[House Bill 2500](#) approved by the legislature in 2009, created the Transparency Oregon Advisory Commission to advise the Department of Administrative Services regarding creation, content, and operation of the Oregon Transparency website.

In 2015, [House Bill 3099](#) transferred the responsibilities and functions associated with the Department of Administrative Services (DAS) to the *State Chief Information Officer*.

In 2017, the ORS reference for the Transparency Program and website was updated. Oregon Revised Statutes (2017): [ORS 276A.250 – 276A.262](#) includes these updates.

Current Commission Members	E-mail
Senator Kim Thatcher	<a href="mailto:Sen.KimThatcher@state.or.us">Sen.KimThatcher@state.or.us</a>
Senator Arnie Roblan	<a href="mailto:Sen.ArnieRoblan@state.or.us">Sen.ArnieRoblan@state.or.us</a>
Representative Gene Whisnant	<a href="mailto:Rep.GeneWhisnant@state.or.us">Rep.GeneWhisnant@state.or.us</a>
Representative Julie Fahey	<a href="mailto:Rep.JulieFahey@state.or.us">Rep.JulieFahey@state.or.us</a>
Mr. Thomas E. Fuller	<a href="mailto:thomas.fuller@odot.state.or.us">thomas.fuller@odot.state.or.us</a>
Mr. Brian DeForest	<a href="mailto:brian.e.deforest@oregon.gov">brian.e.deforest@oregon.gov</a>
Ms. Theresa McHugh	<a href="mailto:theresa.mchugh@state.or.us">theresa.mchugh@state.or.us</a>
Mr. Michael Marsh (Public Member/Senate)	<a href="mailto:mmarsh@willamette.edu">mmarsh@willamette.edu</a>
Mr. Charlie Fisher (Public Member/House)	<a href="mailto:cfisher@ospirg.org">cfisher@ospirg.org</a>
Current Staff	E-mail
Ken Rocco, Legislative Fiscal Officer	<a href="mailto:ken.g.rocco@state.or.us">ken.g.rocco@state.or.us</a>
Sean McSpaden, Information Technology Analyst	<a href="mailto:sean.l.mcspaden@state.or.us">sean.l.mcspaden@state.or.us</a>
John Terpening, Legislative Fiscal Office	<a href="mailto:john.c.terpening@state.or.us">john.c.terpening@state.or.us</a>
Lynn Buchanan, Committee Assistant	<a href="mailto:lynn.buchanan@state.or.us">lynn.buchanan@state.or.us</a>
Paula Newsome, Oregon Transparency Program Manager	<a href="mailto:oregon.transparency@oregon.gov">oregon.transparency@oregon.gov</a>





Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

Frequently Asked Questions (FAQ's)



- [When was the Oregon Transparency website created?](#)
- [What data and information appear on the website?](#)
- [How often is the information updated?](#)
- [What is the source of the data on the website?](#)

- [Who should I contact if I have questions?](#)
- [How do I access historical information?](#)

**Q: When was the Oregon Transparency Website created?**

**A:** [House Bill 2500](#), approved by the Legislature in 2009, directed the Department of Administrative Services to develop and make available the Oregon Transparency website. This website allows people to view data and information that is public record and not exempt from disclosure. In 2015, [House Bill 3099](#) transferred these responsibilities and functions from the Department of Administrative Services (DAS) to the State Chief Information Officer.

[Return to top](#)

**Q: What data and information appear on the website?**

**A:** This website contains data and information about state entities (agencies, boards, commissions, etc.) as applicable, that includes but is not limited to:

- revenues
- expenditures
- human resource expenses
- tax expenditures
- contracting and subcontracting information
- descriptions of the entities mission, function, and program categories
- audit reports issued by the Secretary of State

In 2011, website updates included information on Education Service Districts (ESD), County Expenditures of State Lottery Funds, Public Meeting Notices, and enhanced reporting of Tax Expenditures.

In 2012, updates also included links to data and information on the Public Employees Retirement System (PERS) website for: [Pension Unfunded Actuarial Liability](#); [PERS Employer Contribution Rates](#); and [summary documents such as PERS By the Numbers and PERS Facts etc.](#)



## Oregon Transparency - Opening State Government to Everyone

- Search
- About Us
- Contact Us

---

- Public Meetings
- Budget
- Revenues
- Expenditures
- Contracts
- Workforce
- Performance Measures
- PERS Transparency

---

- Education (ESD's)
- Higher Education

---

- Economic Development
- Quasi-Public Entities
- Local Government

---

- Public Records Request
- Administrative Rules
- Transparency Oregon Advisory Commission

---

- Questions (FAQ's)
- Resources

### Resources

- |  |  |
|--|--|
| <a href="#">Agency contact list</a>                    | <a href="#">Local government</a>                             |
| <a href="#">Audits</a>                                 | <a href="#">Money owed to the state</a>                      |
| <a href="#">Bond information</a>                       | <a href="#">Oregon Blue Book</a>                             |
| <a href="#">Benchmarking state business incentives</a> | <a href="#">Oregon Legislative Assembly</a>                  |
| <a href="#">Chief Operating Officer</a>                | <a href="#">ORESTAR - Campaign finance information</a>       |
| <a href="#">Education spending &amp; performance</a>   | <a href="#">Public Employees Retirement System (PERS)</a>    |
| <a href="#">Glossary</a>                               | <a href="#">Quasi-Public Entities</a>                        |
| <a href="#">Interactive maps</a>                       | <a href="#">State Revenue Forecast</a>                       |
| <a href="#">Legislative reports</a>                    | <a href="#">2009 - 2013 Federal and State Stimulus Funds</a> |

#### Agency contact list

This [state agency contact list](#) provides a website address, email address, phone number, and street address for agencies from A to Z.

[▲ Back to the top](#)

#### Audits

The [Secretary of State Audits Division](#) allows visitors to view audits by agency, or by the year the audit was published.

[▲ Back to the top](#)

#### Bond information

State Bond Advisory Commission

- [State Debt Policy Advisory Commission and Annual Reports](#)
- [2017 State Debt Policy Advisory Commission \(SDPAC\) Report](#): This report provides state policy makers and the public with a picture of the State's bonding capacity targets.

Municipal Debt Advisory Commission